

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

ALICE A.,

Plaintiff,

v.

COMMISSIONER OF SOCIAL
SECURITY,

Defendant.

Case No. C20-5756 RAJ

**ORDER REVERSING DENIAL
OF BENEFITS AND
REMANDING FOR FURTHER
PROCEEDINGS**

Plaintiff seeks review of the denial of her applications for supplemental security income and disability insurance benefits. Plaintiff contends the ALJ erred by failing to (1) give valid reasons to reject Plaintiff's testimony, (2) give valid reasons to reject lay witness testimony, (3) properly consider several medical opinions, (4) properly apply the Medical-Vocational Guidelines, and (5) properly assess Plaintiff's ability to work at steps four and five of the disability evaluation process. Dkt. 35, pp. 1–2. Plaintiff contends the Appeals Council erred by failing to properly consider new evidence submitted after the ALJ's decision. Dkt. 35, p. 1. Plaintiff contends the case must be remanded because the statute for removal of the Commissioner of Social Security was unconstitutional. *Id.* As discussed below, the Court **REVERSES** the Commissioner's final decision and

1 **REMANDS** the matter for further administrative proceedings under sentence four of 42
2 U.S.C. § 405(g).

3 **BACKGROUND**

4 Plaintiff is 36 years old, has at least a high school education, and has worked as a
5 fast-food worker. Admin. Record (“AR”) (Dkt. 21) 137. On July 11, 2018, Plaintiff
6 applied for disability insurance and supplemental security income benefits, alleging
7 disability as of April 1, 2010. AR 124, 278, 463–64. Plaintiff’s applications were denied
8 initially and on reconsideration. AR 324–47, 350–73. Plaintiff had previously filed an
9 application for disability insurance benefits, which was initially denied on October 5,
10 2017. *See* AR 124. The ALJ reopened this application and addressed it with Plaintiff’s
11 subsequent applications. *Id.*

13 ALJ Glenn Myers conducted a hearing on August 15, 2019, after which he issued
14 a decision finding Plaintiff not disabled. AR 274–321.¹ In relevant part, ALJ Myers
15 found Plaintiff had severe impairments of spinal impairments, obesity, headaches,
16 depressive disorder, anxiety disorder (including posttraumatic stress disorder),
17 personality disorder, and substance use disorder. AR 127. The ALJ found Plaintiff had
18 the residual functional capacity (“RFC”) to perform light work with additional cognitive,
19 social, and adaptive limitations. AR 129–30.

20 On May 29, 2020, the Appeals Council denied Plaintiff’s request for review. AR
21 110–12. Plaintiff subsequently submitted a request to the Appeals Council to reopen her
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¹ The ALJ held a hearing on April 9, 2019, but postponed it to allow Plaintiff to find an attorney. AR 250–73.

1 claims, which the Appeals Council denied on September 9, 2020. AR 1–9, 102–05. The
2 ALJ’s decision therefore became the Commissioner’s final decision. *See* 20 C.F.R. §§
3 404.981, 416.1481.

4 DISCUSSION

5 The Court may set aside the Commissioner’s denial of Social Security benefits
6 only if the ALJ’s decision is based on legal error or not supported by substantial evidence
7 in the record as a whole. *Ford v. Saul*, 950 F.3d 1141, 1153–54 (9th Cir. 2020).

8 As an initial matter, Plaintiff’s counsel spends much of the portion of the opening
9 brief not dedicated to her constitutional challenge describing the evidence, often not
10 using complete sentences. Plaintiff’s counsel claims to be challenging the ALJ’s
11 rejection of statements and opinions from multiple individuals, yet fails to clearly identify
12 all but a few of the individuals and the ALJ’s errors. Plaintiff’s counsel blames this
13 failure to fully articulate arguments on “[t]he novel (and very recent) issues in *Seila Law*,
14 etc.,” and claims to “reserve our right to Reply [sic] to defendant’s brief.” Dkt. 35, p. 14.
15 As counsel should know, the Court “ordinarily will not consider matters on appeal that
16 are not specifically and distinctly argued in an appellant’s opening brief.” *Carmickle v.*
17 *Comm’r, Soc. Sec. Admin.*, 533 F.3d 1155, 1161, n.2 (9th Cir. 2008) (quoting *Paladin*
18 *Assocs., Inc. v. Mont. Power Co.*, 328 F.3d 1145, 1164 (9th Cir. 2003)). The Court
19 therefore limits its review to the ALJ’s analysis of testimony and opinions specifically
20 raised by Plaintiff in her opening brief. The Court also expects counsel to present
21 arguments in a clear, concise manner, specifying the errors alleged and making
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1 substantive arguments addressing them. *See Indep. Towers of Wash. v. Wash.*, 350 F.3d
2 925, 929 (9th Cir. 2003) (“The art of advocacy is not one of mystery. Our adversarial
3 system relies on the advocates to inform the discussion and raise the issues to the court. . .
4 . We require contentions to be accompanied by reasons.”).

5 **A. Plaintiff’s Testimony**

6 Plaintiff contends the ALJ erred by rejecting her testimony regarding the severity
7 of her symptoms. Dkt. 35, pp. 9–14. Plaintiff testified she cannot work due to anxiety.
8 AR 301–02. She reported thoughts of suicide and difficulty functioning due to long-term
9 abuse. AR 579–86. She testified she visited the emergency room in February 2018 for
10 numbness and difficulty breathing, possibly due to a migraine. AR 306.

11 The Ninth Circuit has “established a two-step analysis for determining the extent
12 to which a claimant’s symptom testimony must be credited.” *Trevizo v. Berryhill*, 871
13 F.3d 664, 678 (9th Cir. 2017). The ALJ must first determine whether the claimant has
14 presented objective medical evidence of an impairment that “could reasonably be
15 expected to produce the pain or other symptoms alleged.” *Garrison v. Colvin*, 759 F.3d
16 995, 1014–15 (9th Cir. 2014). At this stage, the claimant need only show the impairment
17 could reasonably have caused some degree of the symptoms; she does not have to show
18 the impairment could reasonably be expected to cause the severity of symptoms alleged.
19 *Id.* The ALJ found Plaintiff met this step. AR 131.

20 If the claimant satisfies the first step, and there is no evidence of malingering, the
21 ALJ may only reject the claimant’s testimony “by offering specific, clear and convincing
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1 reasons for doing so. This is not an easy requirement to meet.” *Garrison*, 759 F.3d at
2 1014–15.

3 The ALJ discounted Plaintiff’s mental symptom testimony because he determined
4 Plaintiff’s complaints were inconsistent with the overall medical evidence, she received
5 minimal treatment, she made inconsistent statements regarding her medication use, her
6 mental health symptoms were primarily due to her housing situation, and Plaintiff’s
7 complaints were inconsistent with her activities of daily living. AR 131–35. The ALJ
8 discounted Plaintiff’s physical symptom testimony because he found it was inconsistent
9 with the overall medical evidence. AR 133–34.

11 1. Plaintiff’s Mental Symptom Testimony

12 The ALJ erred in rejecting Plaintiff’s testimony as inconsistent with the overall
13 medical evidence. An ALJ “cannot simply pick out a few isolated instances” of medical
14 health that support his conclusion, but must consider those instances in the broader
15 context “with an understanding of the patient’s overall well-being and the nature of her
16 symptoms.” *Attmore v. Colvin*, 827 F.3d 872, 877 (9th Cir. 2016). The ALJ’s discussion
17 of the medical evidence failed to meet this standard. For example, the ALJ determined
18 records contained no positive findings of psychological impairment when those records
19 documented Plaintiff had moderate to severe depression and anxiety based on PHQ-9 and
20 GAD-7 test results. *See, e.g.*, AR 830–33, 835. Other records of appointments aimed at
21 treating Plaintiff’s mental health regularly documented abnormal psychological
22 functioning, such as slow speech, depressed mood, blunted affect, poor insight, and
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1 suicidal ideation. *See, e.g.*, AR 593, 597, 609–10, 632, 662, 679, 682, 755, 765, 770–72.

2 The ALJ similarly erred in rejecting Plaintiff’s testimony based on a finding that
3 she received minimal treatment. First, “it is a questionable practice to chastise one with a
4 mental impairment for the exercise of poor judgment in seeking rehabilitation.” *Nguyen*
5 *v. Chater*, 100 F.3d 1462, 1465 (9th Cir. 1996) (internal quotation marks and citation
6 omitted). Plaintiff’s providers found at times she had poor insight and judgment. *See,*
7 *e.g.*, AR 593, 604, 619. Moreover, Plaintiff asserted, and the ALJ acknowledged, that
8 she could not always afford mental health treatment. *See* AR 130, 609, 616. Second, the
9 ALJ faulted Plaintiff for refusing to take psychiatric medications without adequately
10 addressing her stated reason for refusal. Plaintiff told providers she did not want to use
11 psychotropic medications because they had not been effective, and she associated them
12 with childhood trauma involving forced medication. *See, e.g.*, AR 599, 652–53, 779,
13 876.

15 The ALJ erred in rejecting Plaintiff’s testimony based on a finding that Plaintiff
16 made inconsistent statements regarding her medication use. Much of the ALJ’s analysis
17 here is similar to his finding that Plaintiff failed to seek adequate treatment, and fails for
18 the reasons previously described. The ALJ also relied on a finding that Plaintiff reported
19 to her primary care clinic in November 2016 that she had not taken psychiatric
20 medication since age 12, “[d]espite her prescriptions of psychiatric medication in recent
21 years.” AR 132. But the ALJ did not identify any prescriptions from recent years, and
22 the Commissioner notes only a prescription for hydroxyzine from March 2011. *See* AR
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1 816. To the extent Plaintiff failed to disclose this prescription, it is hardly the type of
2 misrepresentation that would justify wholesale rejection of her testimony.

3 The ALJ did not err in finding Plaintiff's housing situation was a cause of her
4 symptoms. *See* AR 132. But the ALJ failed to address the extent to which Plaintiff's
5 inability to change her housing situation was due to her mental impairments. Moreover,
6 the ALJ's finding regarding the impact of Plaintiff's housing situation is not enough,
7 standing alone, to support rejection of Plaintiff's testimony. *See Burrell v. Colvin*, 775
8 F.3d 1133, 1140 (9th Cir. 2014) (holding that "one weak reason," even if supported by
9 substantial evidence, "is insufficient to meet the 'specific, clear and convincing'
10 standard" for rejecting a claimant's testimony) (quoting *Molina v. Astrue*, 674 F.3d 1104,
11 1112 (9th Cir. 2012)).

13 Finally, the ALJ erred in rejecting Plaintiff's testimony regarding the severity of
14 her mental impairments based on Plaintiff's activities of daily living. The ALJ first
15 reasoned Plaintiff ran an online business during some of the alleged disability period.
16 AR 134. But substantial evidence does not support the ALJ's finding that this rose to the
17 level of activity that contradicted Plaintiff's claims. The ALJ identified a single reference
18 where Plaintiff's employment was described as full time, but Plaintiff reported it was not,
19 her earnings from the business were minimal, and the ALJ found it was not substantial
20 gainful activity. *See* AR 126–27, 470, 610, 835. The ALJ did not point to substantial
21 evidence showing Plaintiff's business involved activities contradicting her claims of
22 impairment.
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1 The ALJ next reasoned Plaintiff engaged in activities indicating a level of function
2 above what she claimed. For example, Plaintiff “attended a comedy performance
3 sometime in 2017, a magic/comedy performance in November 2018, and a concert
4 around March 2019.” AR 135. Although these activities show Plaintiff had some level
5 of social functioning, these isolated incidents do not establish that Plaintiff could carry on
6 the sustained effort necessary for full-time work. *See Fair v. Bowen*, 885 F.2d 597, 603
7 (9th Cir. 1989). “One does not need to be ‘utterly incapacitated’ in order to be disabled.”
8 *Vertigan v. Halter*, 260 F.3d 1044, 1050 (9th Cir. 2001) (quoting *Fair*, 885 F.2d at 603).
9

10 In sum, the ALJ failed to give clear and convincing reasons for rejecting Plaintiff’s
11 testimony regarding the severity of her mental impairments.

12 2. Plaintiff’s Physical Symptom Testimony

13 Plaintiff has failed to show the ALJ harmfully erred by discounting her testimony
14 of physical impairments. *See Ludwig v. Astrue*, 681 F.3d 1047, 1054 (9th Cir. 2012)
15 (citing *Shinseki v. Sanders*, 556 U.S. 396, 407–09 (2009)) (holding that the party
16 challenging an administrative decision bears the burden of proving harmful error). The
17 ALJ primarily rejected this testimony as inconsistent with the overall medical evidence.
18 *See* AR 133–34. Plaintiff cited to several medical records and raw medical imaging
19 reports, but failed to identify why the ALJ’s interpretation of that evidence was irrational.
20 Unlike the ALJ’s analysis of the medical evidence regarding Plaintiff’s mental
21 impairments, the evidence to which Plaintiff cited regarding her physical impairments
22 does not clearly undermine the ALJ’s findings. Plaintiff has thus failed to show the ALJ
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1 harmfully erred in rejecting her testimony regarding her physical impairments. Given the
2 additional evidence Plaintiff submitted to the Appeals Council, however, which, as
3 discussed below, the ALJ should review on remand, nothing in this decision precludes
4 the ALJ from reevaluating Plaintiff's testimony regarding her physical impairments in
5 light of new evidence.

6 **B. Lay Witness Statements**

7 Plaintiff vaguely challenges the ALJ's rejection of lay witness statements. First,
8 Plaintiff contends the ALJ erred by "fail[ing] to credit a highly detailed first-hand
9 account of [Plaintiff's] travails." Dkt. 35, p. 9. Based on her citation, Plaintiff is
10 challenging the ALJ's rejection of a statement from Kevin McCarley. *See id.* (citing AR
11 555–57). Plaintiff then mentions her mother's statement in an incoherent partial
12 sentence, failing to identify any specific errors. *Id.* Plaintiff has failed to adequately
13 raise a challenge to the ALJ's evaluation of lay witness testimony, other than the
14 statement of Mr. McCarley. *See Carmickle*, 533 F.3d at 1161, n.2.

15 Mr. McCarley submitted a written statement describing his observations about
16 Plaintiff, particularly her living environment. AR 555–57. Mr. McCarley stated he
17 believed Plaintiff "is completely incapable of working in [a 'normal' job with a typical
18 nine to five shift]." AR 555.

19 In determining disability, "an ALJ must consider lay witness testimony
20 concerning a claimant's ability to work." *Bruce v. Astrue*, 557 F.3d 1113, 1115 (9th Cir.
21 2009) (quoting *Stout v. Comm'r, Soc. Sec. Admin.*, 454 F.3d 1050, 1053 (9th Cir. 2006)).
22
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1 The ALJ must “give reasons germane to each witness” before he can reject such lay
2 witness evidence. *Molina*, 674 F.3d at 1111 (internal citations and quotation marks
3 omitted). “Further, the reasons ‘germane to each witness’ must be specific.” *Bruce*, 557
4 F.3d at 1115 (quoting *Stout*, 454 F.3d at 1054).

5 The ALJ found Mr. McCarley’s statements unpersuasive. AR 135. The ALJ
6 reasoned Mr. McCarley’s statements were inconsistent with Plaintiff’s activities,
7 treatment records, and examination findings. *Id.* The ALJ’s reasoning here is the same
8 as his reasoning in rejecting Plaintiff’s mental symptom testimony, and thus fails for the
9 same reasons. *See supra* Part A.1. The ALJ therefore erred in rejecting Mr. McCarley’s
10 statements.
11

12 C. Medical Opinions

13 Plaintiff contends the ALJ erred in rejecting certain medical opinions in the
14 record. Dkt. 35, pp. 14. Plaintiff’s discussion is vague and disorganized, making it
15 difficult to discern which medical opinions the rejection of which Plaintiff is challenging.
16 Plaintiff appears to challenge the ALJ’s rejection of opinions from Greg Saue, M.D.,
17 and/or Renee Eisenhauer, Ph.D., and Bruce Duthie, Ph.D. Dkt. 35, pp. 14. The Court
18 limits its discussion to these opinions.
19

20 1. Dr. Saue and Dr. Eisenhauer

21 Plaintiff references opinions from Dr. Saue and Dr. “Sauer.” Dkt. 35, p. 14. From
22 context, this appears to be a challenge to the ALJ’s interpretation of Dr. Eisenhauer’s
23 opinions. *See id.* Plaintiff makes no substantive challenge to the ALJ’s interpretation of

1 Dr. Saue's opinions. Plaintiff has therefore failed to show the ALJ harmfully erred in
2 evaluation Dr. Saue's opinions. *See Indep. Towers of Wash.*, 350 F.3d at 929.

3 Plaintiff does not mention Dr. Eisenhower, but references the disability
4 determination in which her opinions are contained. *See* Dkt. 35, p. 14 (citing AR 362–
5 73). Plaintiff contends Dr. "Sauer" opined Plaintiff had "[m]arked difficulty in
6 interacting appropriately w/ the public, supervisors and coworkers. She will have
7 extreme difficulty responding to usual work situations and to changes in a routine work
8 setting." *Id.* Plaintiff contends this contradicts the ALJ's decision. *Id.*

9
10 Plaintiff misreads Dr. Eisenhower's opinions. Dr. Eisenhower opined Plaintiff was
11 "moderately limited" in social and adaptive abilities. AR 370. Dr. Eisenhower opined
12 Plaintiff "would do best w[ith] superficial interaction w[ith] the general public,
13 supervisors, and a small group of coworkers. [She] would do best w[ith] hands off
14 supervision." *Id.* Plaintiff has not addressed these opinions or shown the ALJ
15 improperly rejected them, and has thus failed to show harmful error. *See Ludwig*, 681
16 F.3d at 1054 (citing *Shinseki*, 556 U.S. at 407–09).

17
18 2. Dr. Duthie

19 Plaintiff contends the ALJ "inappropriately discounted" Dr. Duthie's opinions.
20 Dkt. 35, p. 14. Dr. Duthie examined Plaintiff on September 13, 2017. AR 609–13. Dr.
21 Duthie opined, among other things, that Plaintiff had "marked difficulty interacting
22 appropriately with the public, supervisors and coworkers. She will have extreme
23 difficulty responding appropriately to usual work situations and to changes in a routine

1 work setting.” AR 613.

2 The ALJ found these opinions “unpersuasive.” AR 136. The ALJ reasoned they
3 were inadequately supported by Dr. Duthie’s exam findings, and inconsistent with the
4 overall medical evidence. *Id.* The ALJ reasoned Dr. Duthie’s exam “occurred during a
5 long lapse in the claimant’s otherwise minimal pursuit of mental health care.” *Id.* And
6 the ALJ reasoned Dr. Duthie “gave undue credence to the claimant’s self-reporting of
7 psychological issues.” *Id.*

8 Plaintiff has again failed to show harmful error. *See Ludwig*, 681 F.3d at 1054
9 (citing *Shinseki*, 556 U.S. at 407–09). Plaintiff did not present any substantive argument
10 about the reasons the ALJ gave for rejecting Dr. Duthie’s opinions. *See* Dkt. 35, p. 14.

11 **D. Application of the Medical-Vocational Guidelines**

12 Plaintiff contends the ALJ erroneously applied the Medical-Vocational Guidelines
13 because “Plaintiff’s off-task issues arise out of mental impairments.” Dkt. 35, p. 16.
14 Plaintiff has failed to state a clear argument here, but the Court need not reach this issue.
15 On remand, the ALJ must reevaluate portions of the evidence, and will therefore need to
16 reevaluate application of the Medical-Vocational Guidelines.

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19 **E. Steps Four and Five**

20 Plaintiff contends the ALJ erred in making certain findings regarding Plaintiff’s
21 ability to stay on-task and maintain attendance, and in failing to properly resolve a
22 conflict between the vocational expert’s testimony and the Dictionary of Occupational
23

1 Titles. Dkt. 35, p. 16. Once again, the Court need not reach these issues because the ALJ
 2 on remand must reevaluate some of the evidence, and therefore must reevaluate steps
 3 four and five of the disability evaluation process. *Cf. Lingenfelter v. Astrue*, 504 F.3d
 4 1028, 1040–41 (9th Cir. 2007) (holding the ALJ’s RFC assessment and step five
 5 determination were not supported by substantial evidence where the RFC and
 6 hypotheticals to the vocational expert failed to include all of the claimant’s impairments).

7 **F. New Evidence Before the Appeals Council**

8 Plaintiff contends new evidence she submitted to the Appeals Council after the
 9 ALJ’s decision requires remand. Dkt. 35, pp. 6–9. Because the Court is remanding this
 10 matter for reconsideration of Plaintiff’s testimony, among other things, the Court need
 11 not resolve this issue. On remand, the ALJ shall consider the new evidence Plaintiff
 12 submitted to the Appeals Council.
 13

14 **G. Removal of the Commissioner of Social Security**

15 Plaintiff contends the statutory clause for removal of the Commissioner of Social
 16 Security is unconstitutional, rendering the Commissioner’s appointment invalid, and
 17 therefore rendering the ALJ’s nondisability decision invalid. Dkt. 35, pp. 3–6. Removal
 18 of the Commissioner of Social Security is governed by 42 U.S.C. § 902(a)(3). Under
 19 § 902(a)(3), the Commissioner may only be removed from office “pursuant to a finding
 20 by the President of neglect of duty or malfeasance in office.” *Id.* Two recent Supreme
 21 Court decisions call this clause into question.
 22

23 In *Seila Law LLC v. Consumer Financial Protection Bureau*, 140 S. Ct. 2183

1 (2020), the Supreme Court held the Consumer Financial Protection Bureau’s (“CFPB”) removal structure, which allowed for the CFPB Director to be removed by the President
2 only for “inefficiency, neglect of duty, or malfeasance of office,” 12 U.S.C. § 5491(c)(3),
3 violated the separation of powers by insulating the Director from removal by the
4 President. *Seila Law*, 140 S. Ct. at 2197.
5

6 The Supreme Court addressed a removal provision again the following year in
7 *Collins v. Yellen*, 141 S. Ct. 1761 (2021). There, the Court held a provision limiting the
8 President to removing the Director of the Federal Housing Finance Agency (“FHFA”) only for cause
9 violated the separation of powers. *Collins*, 141 S. Ct. at 1783 (holding that
10 “*Seila Law* is all but dispositive”).
11

12 A straightforward application of *Seila Law* and *Collins* dictates a finding that the removal provision in § 902(a)(3) violates separation of powers. As in *Seila Law* and
13 *Collins*, the Social Security Commissioner is a single officer at the head of an
14 administrative agency and removable only for cause. See 42 U.S.C. § 902(a)(3). Section
15 902 suffers from the same defect as the removal provisions at issue in *Seila Law* and
16 *Collins*. The Court accordingly concludes § 902(a)(3) violates separation of powers. See
17 *Seila Law*, 140 S. Ct. at 2197; *Collins*, 141 S. Ct. at 1783; see also Office of Legal
18 Counsel, *Constitutionality of the Commissioner of Social Security’s Tenure Protection*,
19 2021 WL 2981542, at *7 (July 8, 2021).
20
21

22 Plaintiff contends because the removal clause was unconstitutional, Commissioner
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1 Saul's appointment and tenure were invalid.² This argument fails.

2 First, the removal provision in § 902(a)(3) is severable from the remainder of the
3 statutes governing the Social Security Administration ("SSA"). In *Seila Law*, the Court
4 found the constitutionally defective removal procedure was severable from the remainder
5 of the CFPB's governing statutes because the CFPB was capable of functioning
6 independently even if the offending removal restriction was erased. 140 S. Ct. at 2209–
7 10, 2245.³ Similarly, if the removal clause in § 902(a)(3) is stricken, the SSA remains
8 fully functional.

9 Second, the removal provision does not render the Commissioner's appointment
10 invalid, and thus does not automatically void the SSA's actions under the Commissioner.
11 In *Collins*, the Court found the defective removal procedure did not render the FHFA
12 Director's appointment invalid, and thus did not render the FHFA's actions under the
13 Director void from the outset. 141 S. Ct. at 1787 ("Although the statute unconstitutionally
14 limited the President's authority to *remove* the confirmed Directors, there was no
15 constitutional defect in the statutorily prescribed method of appointment to that office. As
16 a result, there is no reason to regard any of the actions taken by the FHFA [challenged on
17 appeal] as void."). The same is true here. The infirm *removal* provision does not render
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20 ² The ALJ who decided Plaintiff's case was appointed by then-Acting Commissioner Nancy Berryhill. *See* Social
21 Security Ruling 19-1p, 2019 WL 1324866, at *2 (Mar. 15, 2019). Defendant contends Ms. Berryhill, as Acting
22 Commissioner, was not subject to the same removal provision as Commissioner Saul. The Court need not reach this
issue because, as explained below, Plaintiff cannot establish a link between the removal provision at issue here and
her claims.

23 ³ Four Justices dissented from Chief Justice Roberts's lead opinion holding the CFPB removal provision was
unconstitutional, but agreed that "*if* the agency's removal provision is unconstitutional, it should be severed." *Id.* at
2245 (Kagan, J., concurring in the judgment with respect to severability and dissenting in part).

1 Commissioner Saul's *appointment* invalid, which in turn does not render the ALJ's
2 disability decision void. Plaintiff's reliance on *Lucia v. SEC*, 138 S. Ct. 2044 (2018), is
3 therefore inapt.

4 Plaintiff contends that "[b]ecause the Social Security Administration's structure
5 unconstitutionally violates the separation of power [sic], the underlying ALJ (and AC
6 decision) [sic] presumptively applied an inaccurate legal standard at the administrative
7 level." Dkt. 35, p. 4. Although the Court has found that the ALJ failed to meet the
8 appropriate legal standard in rejecting some of the evidence, Plaintiff's argument here is
9 misplaced. Plaintiff has failed to show any connection between the unconstitutional
10 removal clause and the ALJ's decision denying her benefits. *See Decker Coal Co. v.*
11 *Pehringer*, 8 F.4th 1123, 1138 (9th Cir. 2021) ("[T]here is no link between the ALJ's
12 decision awarding benefits and the allegedly unconstitutional removal provisions. And
13 nothing commands us to vacate the decisions below on that ground."); *cf. Collins*, 141 S.
14 Ct. at 1802 (Kagan, J. concurring) ("[G]iven the majority's remedial analysis, I doubt the
15 mass of SSA decisions—which would not concern the President at all—would need to be
16 undone. . . . When an agency decision would not capture a President's attention, his
17 removal authority could not make a difference.").

18 19 **H. Scope of Remand**

20 Plaintiff cursorily asks the Court to remand this matter for an award of benefits.
21 Dkt. 35, p. 17. Except in rare circumstances, the appropriate remedy for an erroneous
22 denial of benefits is remand for further proceedings. *See Leon v. Berryhill*, 880 F.3d
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1 1041, 1043 (9th Cir. 2017) (citing *Treichler v. Comm'r of Soc. Sec. Admin.*, 775 F.3d
2 1090, 1100 (9th Cir. 2014)). Plaintiff has not analyzed the factors the Court considers
3 before remanding for an award of benefits, nor shown any rare circumstances. The Court
4 will remand for further administrative proceedings.

5 On remand, the ALJ shall reevaluate Plaintiff's testimony regarding the severity of
6 her mental impairment symptoms, and Mr. McCarley's statements. The ALJ shall
7 consider all evidence submitted after the previous ALJ decision, and reevaluate the
8 evidence, as necessary. The ALJ shall reassess Plaintiff's RFC, and all relevant steps of
9 the disability evaluation process. The ALJ shall conduct all further proceedings
10 necessary to reevaluate the disability determination in light of this opinion.
11

12 CONCLUSION

13 For the foregoing reasons, the Commissioner's final decision is **REVERSED** and
14 this case is **REMANDED** for further administrative proceedings under sentence four of
15 42 U.S.C. § 405(g).

16 DATED this 24th day of November, 2021.

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20 The Honorable Richard A. Jones
21 United States District Judge
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